



KOMMISSIONEN FOR DE EUROPÆISKE FÆLLESSKABER

Bruxelles, den 2.4.2008
KOM(2008) 158 endelig

**MEDDELELSE FRA KOMMISSIONEN TIL EUROPA-PARLAMENTET, RÅDET,
DET EUROPÆISKE ØKONOMISKE OG SOCIALE UDVALG OG
REGIONSUDVALGET**

"Debate Europe" – udnyttelse af erfaringerne fra plan D for demokrati, dialog og debat

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INDLEDNING

I juni 2005 anmodede Det Europæiske Råd om en tænkepause for at overveje den fremtidige udvikling med hensyn til de institutionelle reformer¹. Som reaktion på denne anmodning vedtog Europa-Kommissionen den 13. oktober 2005 "Plan D for dialog, demokrati og debat"². Målet var at tilskynde medlemsstaterne til at tilrettelægge en bred offentlig debat om EU's fremtid under inddragelse af borgerne, civilsamfundet, arbejdsmarkedets parter, nationale parlamenter og politiske partier og med støtte fra EU's institutioner.

Hovedmålet for plan D var at "lytte bedre", at "forklare bedre" og at "inddrage lokalsamfundet" for at engagere borgerne. Den skabte en type høring om Europas fremtid, som supplerede høringen af de berørte parter og den brede offentlighed om specifikke politiske forslag.

Plan D blev indledt med seks tværnationale europæiske borgerprojekter, der forvaltes af civilsamfundets organisationer (bilag 1), som spydspids. Målet med disse projekter var at afprøve innovative høringsmetoder og at sætte mennesker fra forskellige nationale offentlige sfærer i stand til at etablere forbindelser med hinanden som europæiske borgere og debattere EU's fremtid.

I juni 2006 anerkendte Det Europæiske Råd Kommissionens bidrag til tænkepausen og tog til efterretning, at EU's engagement i at blive mere demokratisk, gennemsigtigt og effektivt skal række ud over tænkepausen. Det tog også til efterretning, at en styrket dialog med borgerne kræver passende midler og engagement³, og anbefalede, at tænkepausen blev forlænget indtil 2007.

Kommissionen reagerede i november 2006 på denne anmodning ved at drage erfaringer fra det første år i en informationsnote med titlen: "Plan D - Wider and deeper debate on Europe"⁴. Kommissionen fornyede sit engagement i de foranstaltninger, der er blevet truffet inden for rammerne af plan D. Den besluttede også at medfinansiere en række nye civilsamfundsprojekter med særlig vægt på unge og kvinder samt inddragelse af lokalsamfundet.

Tænkepausen sluttede i juni 2007, hvor Det Europæiske Råd vedtog et mandat for en ny regeringskonference om reform af EU's institutionelle rammer. Regeringskonferencen blev afsluttet i oktober, og reformtraktaten blev underskrevet i december 2007 i Lissabon. Dette indledte en ny fase med ratificering af den nye traktat og efterfølgende valg til Europa-Parlamentet i juni 2009. Det Europæiske Råd understregede den afgørende betydning af at kommunikere mere og bedre med borgerne ved at give dem omfattende oplysninger om EU og inddrage dem i en konstant dialog⁵.

¹ Erklæring fra stats- og regeringscheferne for Den Europæiske Unions medlemsstater om ratifikationen af traktaten om en forfatning for Europa, afsnit 4 (Det Europæiske Råds møde den 16.-17. juni 2005).

² KOM(2005) 494 af 13.10.2005.

³ Formandskabets konklusioner fra Det Europæiske Råds møde den 15.-16. juni, afsnit 3.

⁴ SEK(2006) 1553.

⁵ SI (2007) 500.

I oktober 2007 vedtog Kommissionen en meddelelse om "Partnerskab om formidling af EU"⁶. Dens overordnede mål er at styrke sammenhængen og synergien mellem de forskellige EU-institutioners og medlemsstaternes aktiviteter for at give borgerne nemmere adgang til og bedre mulighed for at forstå EU-politikernes virkninger på europæisk, nationalt og lokalt plan.

Nærværende meddelelse vedrører den tilgang i plan D, der indebærer at lytte bedre, at forklare bedre og at inddrage lokalsamfundet, og som blev anvendt i perioden 2005-2007. Denne tilgang vil med visse tilpasninger fortsat blive anvendt i 2008 og 2009 under ratificeringsprocessen for Lissabontraktaten og med behørig hensyntagen til de næste valg til Europa-Parlamentet.

Formålet er at bidrage til et af de centrale mål med Kommissionens kommunikationspolitik – at øge borgernes indflydelse gennem adgang til oplysninger, der sætter dem i stand til at deltage i en oplyst debat om EU-anliggender.

1. VURDERING AF PLAN D – RESULTATER OG ERFARINGER

For at tilskynde til udvikling af en europæisk offentlig sfære søgte plan D at fremme tovejskommunikation, både i form af personlig og virtuel kommunikation, mellem EU-institutionerne og EU-borgerne. Denne tilgang viste sig at være særlig nyttig i forbindelse med åbning af drøftelserne om Europas fremtid efter det franske og nederlandske "nej" til traktaten om en forfatning for Europa.

Sammen med andre programmer, der forvaltes af Kommissionen, og andre af EU's institutioner og organer har plan D spillet en central rolle i form af afprøvning af innovative måder, hvorpå civilsamfundets organisationer kunne inddrage borgere fra alle samfundslag i debatter om Europas fremtid, ved at kombinere:

- virtuel og personlig kommunikation
- vejledende høringer og målinger
- nationale, grænseoverskridende og paneuropæiske høringer.

Der blev gennemført internetdebatter på webstedet for "Debate Europe"⁷. Kommissionens repræsentationer og Europe Direct-kontaktcentrene blev anvendt i vidt omfang. Kommissionsmedlemmernes plan D-besøg spillede en betydningsfuld rolle ved at skabe kontakt til nationale parlamenter, civilsamfundet, erhvervs- og fagforeningsledere samt regionale og lokale myndigheder i medlemsstaterne. Dette bekræftede betydningen af personlige kontakter og af at kunne "sætte et ansigt" på EU.

⁶ KOM(2007) 568 af 3.10.2007.

⁷ http://ec.europa.eu/commission_barroso/wallstrom/communicating/conference/dialogue/index_en.htm.

Navnlig civilsamfundsprojekter blev medfinansieret af Kommissionen som en del af plan D. Tilfældigt udvalgte borgere mødtes med andre borgere fra samme land eller et andet land. De fik de relevante oplysninger (f.eks. baggrundsoplysninger, som var nøje udvalgt af et repræsentativt panel bestående af medlemmer af Europa-Parlamentet, om de emner, der skulle debatteres) og redskaber til at overvinde sprogbarrieren, således at de kunne bruge deres modersmål i hele høringsprocessen. Som følge heraf var de i stand til at deltage i indgående drøftelser med beslutningstagere og fremsætte forslag vedrørende EU's fremtid. Overordnet set deltog ca. 40 000 borgere personligt i de seks tværnationale plan D-projekter, og det anslås, at flere hundrede tusinde borgere deltog via internettet. Civilsamfundets organisationer, som forvaltede projekterne, fungerede som formidlere og spredte borgernes synspunkter gennem deres politiske netværk og medienet i forskellige projektfaser.

Civilsamfundsprojekterne inden for plan D viste, at deltagelsesdemokrati kan fungere som et nyttigt supplement til repræsentativt demokrati. De bekræftede feedback fra andre typer programmer for borgerne, dvs. at høringsarrangementer giver deltagerne både menneskelig og politisk erfaring. Uanset deres holdning til EU var der en betydelig udvikling i borgernes synspunkter i løbet af høringerne. Ved processens afslutning var de opsatte på at modtage feedback fra beslutningstagerne, navnlig EU's institutioner og organer.

Det er grunden til, at Kommissionen i december 2007 tilrettelagde en afsluttende konference for de seks borgerprojekter under plan D. Den havde titlen "Europas fremtid – dagsorden for EU's borgere". Borgere, som havde deltaget i en række forskellige tværnationale projekter som led i deltagelsesdemokratiet, fik for første gang på paneuropæisk plan mulighed for at sammenfatte deres ønsker og give udtryk for dem direkte over for beslutningstagerne.

De anbefalinger, som dette mundede ud i, kom til udtryk i et åbent brev, som blev sendt til EU's stats- og regeringschefer, de nationale parlamenter, EU's institutioner og de europæiske politiske partier forud for Det Europæiske Råds møde i december (bilag 2). De europæiske politiske partier blev opfordret til at tage stilling til disse anbefalinger i deres programmer og til at diskutere dem med borgerne forud for valget til Europa-Parlamentet i 2009. EU's stats- og regeringschefer blev også opfordret til at fremme udviklingen af aktivt europæisk medborgerskab på alle regeringsniveauer.

Borgerprojekterne viste en række forskellige måder, som dette kan gøres på, da de afprøvede:

- et europæisk debatwebsted forbundet med et net af underordnede nationale debatwebsteder og kombineret med lokale, nationale og europæiske debatarrangementer
- et flersproget stærkt interaktivt websted, hvis indhold blev fastlagt af fokusgrupper i forskellige EU-lande og blev tilpasset på grundlag af feedback fra workshopper med deltagelse af målgruppen
- nationale høringer om de samme emner i alle medlemsstaterne, som fandt sted næsten samtidigt og mundede ud i en EU-dækkende sammenfatning
- paneuropæiske målinger, hvor et antal tilfældigt udvalgte borgere samledes i tre dage for at debattere ansigt til ansigt
- lokale debatarrangementer i en række medlemsstater kombineret med målinger og videooptagelser, hvor borgerne giver udtryk for deres synspunkter.

Disse projekter viste, at det, både hvad angår kvaliteten og logistikken, kan lade sig gøre at udvikle et deltagelsesdemokrati om EU-relaterede emner på lokalt, regionalt og nationalt plan samt på tværs af grænserne.

Hvad angår indholdet, viste de, at der af og til er uoverensstemmelse mellem borgernes forventninger og de kompetenceområder, som EU rent faktisk dækker, f.eks. inden for sociale anliggender, uddannelse, diplomati og forsvar. Deltagerne fik større kendskab til EU's beslutningsproces gennem deltagelse i høringerne. Ved processens afslutning havde de bedre indsigt i, hvordan de kan påvirke beslutningstagerne og mindske afstanden mellem politikerne og borgerne i fremtiden.

Der kan drages interessante erfaringer fra projekterne, hvad angår tidsplanen, udvælgelsen af deltagere, ordstyrernes forberedelse, logistikken forbundet med en flersproget debat på tværs af grænserne og den type af oplysninger og ekspertise, som er nødvendig for at sikre, at borgere fra alle samfundslag kan deltage i en oplyst debat om EU-anliggender. Lettilgængelig videnskabelig rådgivning og ekspertise er utvivlsomt en nødvendighed i forbindelse med medbestemmelsesprocesser, der inddrager berørte parter i den brede befolkning og politikere.

2. VEJEN FREM – "DEBATE EUROPE"

I den første fase fokuserede plan D på den del af processen, der vedrører debat og dialog. Opfølgningen af plan D vil indebære, at der sættes yderligere skub i denne proces og fokuseres på "D for demokrati", hvilket vil give borgerne endnu bedre muligheder for at formulere deres ønsker direkte over for beslutningstagerne og for at udnytte medierne bedre i processen. Det er grunden til, at den nye fase vil blive kaldt "Debate Europe" efter Kommissionens websted for plan D.

Debate Europe vil fungere på følgende måde:

1. Formulering af indholdet af de høringer, som civilsamfundet holder med politikerne på borgernes vegne. Borgerne vil selv sammenfatte deres konklusioner og sende denne sammenfatning til de folkevalgte politikere, politiske partier og fonde. Et af højdepunkterne vil være en debat mellem borgerne og politikerne om de forslag, der fremsættes i borgernes sammenfatninger. I forbindelse med denne proces vil Debate Europe udnytte den nye politiske og institutionelle kontekst i Europa, herunder den nye forordning⁸, som fastlægger regler for politiske partier og fonde tilknyttet dem på europæisk plan.
2. Tæt samarbejde og i størst muligt omfang fælles foranstaltninger mellem EU's institutioner og organer for at maksimere virkningerne af deres indsats for at fremme aktivt medborgerskab i Europa (borgerfora, Europa-Parlamentets kommunikationsstrategier forud for valgene i 2009 og Agora-debatter med civilsamfundets organisationer samt Regionsudvalgets og Det Europæiske Økonomiske og Sociale Udvalgs initiativer).

⁸ Europa-Parlamentets og Rådets forordning (EF) nr. 1524/2007 af 18. december 2007.

3. Øget virkning af eksisterende EU-initiativer, herunder Kommissionens programmer for fremme af aktivt medborgerskab – f.eks. Europa for Borgerne-programmet, Den Europæiske Fond for Integration af Tredjelandstatsborgere, programmer for social samhørighed og bekæmpelse af fattigdom - andre enkeltstående initiativer, der skal markere det europæiske år for interkulturel dialog (2008) og det europæiske år for kreativitet og innovation, samt den forberedende foranstaltning for eDeltagelse og relaterede aktiviteter og e-integrationsinitiativet. Debate Europe vil i den forbindelse styrke Kommissionens indsats for at redegøre for EU-politikkernes merværdi over for borgerne (f.eks. succeshistorier vedrørende det indre marked – mobiltelefonselskabernes roamingafgifter, billige flybilletter, mindskelse af forskellene inden for regionaludvikling, miljøbeskyttelse og bekæmpelsen af klimaforandringer).
4. Fortsættelse af andre vellykkede plan D-foranstaltninger (internetdebatter, tættere kontakt mellem EU's tjenestemænd og borgerne, samarbejde mellem Kommissionens og Europa-Parlamentets informationskontorer og udnyttelse af EU's informationscentre ved inddragelsen af lokalsamfundene).

2.1. Repræsentative politiske organers kendskab til borgernes debatter

Der er et generelt ønske om at slå bro mellem politik på henholdsvis nationalt og europæisk plan. De europæiske politiske partier har behov for støtte til deres indsats for at deltage i de offentlige debatter i hvert enkelt land. Navnlig under kampagner forud for valg til Europa-Parlamentet skal der fokuseres på EU-spørgsmål, og borgerne skal forstå, at valgene til Europa-Parlamentet har betydning for deres dagligdag.

Debate Europa vil fungere som katalysator for styrkelse af igangværende initiativer, som skal mindske ovennævnte forskelle. Desuden vil et paneuropæisk projekt vedrørende høring af borgerne, som forvaltes af civilsamfundets organisationer i samarbejde med tænketanke, forskningsorganisationer og universiteter samt politiske partier og deres fonde, blive medfinansieret. Debate Europe vil ydermere fremme foranstaltninger på det nationale og regionale niveau, der sætter borgere fra alle samfundslag i stand til at debattere, sammenfatte deres synspunkter, drøfte dem med beslutningstagere og inddrage medierne.

Der kan i den forbindelse drages fordel af den EU-forordning om politiske partier og fonde, som er en af de første praktiske foranstaltninger, der er et resultat af plan D's første fase. Forordningen udvider omfanget af de europæiske politiske partiers aktivitetsområde og støtter udviklingen af europæiske politiske fonde, hvilket vil være af stor betydning for inddragelse af borgerne i en permanent, reel og oplyst politisk dialog.

I 2007 forelagde disse fonde Kommissionen handlingsplaner, som havde til formål at udvikle en række pilotaktiviteter i 2008: forøgelse af borgernes kendskab til de kommende valg til Europa-Parlamentet gennem uddannelsesaktiviteter, målrettede kommunikationsinitiativer, websteder, brochurer og etablering af netværk med nationale fonde og tænketanke. Fra september 2008 vil de politiske fonde modtage permanent støtte.

Debate Europe vil supplere disse tiltag ved at opfordre de politiske fonde til at bidrage til de borgerhøringer, der gennemføres af civilsamfundet.

2.2. Forbedret samarbejde med Europa-Parlamentet

Plan D-konferencen med titlen "Europas fremtid – en dagsorden for EU's borgere" i december 2007 viste, at EU-institutionerne opnår større virkninger, når de *samarbejder* og *sammen* deltager i dialogarrangementer med borgerne. Det giver dem mulighed for at vise hele spektret af EU-demokrati. Dette giver til gengæld borgerne mulighed for at forstå EU's beslutningsproces bedre. Denne form for interinstitutionelt samarbejde vil blive integreret i Debate Europe-projekterne på europæisk og nationalt og regionalt plan.

I sin kommunikationsstrategi for valgene vil Europa-Parlamentets opfordre til et tæt samarbejde mellem EU-institutionerne. Debate Europe vil bidrage til at dække dette behov. Samarbejde med ikke blot Europa-Parlamentet, men også Regionsudvalget og Det Europæiske Økonomiske og Sociale Udvalg er rent faktisk af afgørende betydning, når aktivt europæisk medborgerskab skal fremmes. Hver enkelt institution og hvert enkelt organ har opnået betragtelig erfaring med tilrettelæggelse af borgerfora.

Kommissionen er rede til at samarbejde med kommende formandskaber for EU, som ønsker at tilrettelægge topmøder for borgerne med deltagelse af forskellige EU-institutioner og – organer, og tilvejebringer således en platform, hvor beslutningstagerne på europæisk plan kan få indsigt i borgernes synspunkter vedrørende konkrete emner.

2.3. Synergieffekter mellem Kommissionens programmer

Debate Europe vil supplere og skabe synergieffekter med andre af Kommissionens programmer, som fremmer aktivt europæisk medborgerskab. Det særlige kendetegn ved Debate Europe-projekterne vil være deres interinstitutionelle, politiske og mediemæssige dimension – resultatet af de høringsarrangementer, der tilrettelægges på regionalt, nationalt og paneuropæisk plan, vil være en oplyst offentlig debat mellem borgerne og beslutningstagerne fra medlemsstaterne og fra alle EU-institutionerne.

Specifikationerne for indkaldelserne af forslag under Debate Europe vil sikre, at de udvalgte projekter tager hensyn til Kommissionens overordnede politiske bestræbelser på at fremme aktivt europæisk medborgerskab, herunder navnlig:

- Europa for Borgerne-programmet, som fremmer aktivt europæisk medborgerskab gennem støtte til en lang række aktører (lokale myndigheder, civilsamfundets organisationer, erhvervs- og forbrugerorganisationer, borgerne), således at de kan samarbejde, debattere, diskutere og indgå i netværkssamarbejde på en række forskellige måder, herunder både traditionelle måder (venskabsbyaktiviteter og tværnationale projekter gennemført af civilsamfundet) og innovative måder (f.eks. borgerpaneler).
- Det europæiske år for interkulturel dialog i 2008, hvori alle EU's institutioner og organer er inddraget, og det europæiske år for kreativitet og innovation i 2009.
- De europæiske politiske fonde og partier, som søger at øge borgernes kendskab til de kommende valg til Europa-Parlamentet med fællesskabsstøtte.
- Den Europæiske Fond for Integration af Tredjelandstatsborgere. Integration af indvandrere er en proces med tætte partnerskaber mellem de offentlige myndigheders forskellige niveauer og aktører uden for forvaltningsapparatet såsom arbejdsgivere, fagforbund, religiøse organisationer, civilsamfund, indvandrerforeninger, medier og ngo'er, der støtter indvandrere.

- Den forberedende foranstaltning for eDeltagelse, som har til formål at øge inddragelsen af borgerne i lovgivnings- og beslutningsprocessen på EU-plan ved hjælp af nye teknologier. Der gennemføres allerede en række forsøg vedrørende nye former for samspil mellem borgerne og EU-institutionerne.
- Forskning og supplerende initiativer, der finansieres under det syvende forskningsrammeprogram inden for områderne styreformer og medborgerskab (arbejdsprogrammet for samfundsvidenskab og humanistiske videnskaber) og offentligt engagement i videnskab (arbejdsprogrammet for videnskab og samfund)⁹.

2.4. Videreudvikling af andre plan D-initiativer

Debate Europe vil være et supplement til igangværende initiativer i medlemsstaterne, hvoraf mange har potentiale til værdifuldt interinstitutionelt samarbejde. De relevante initiativer er bl.a.:

- Pilotinformationsnetværk (PIN) – der er allerede indgået kontrakt om netværkene. De vil samle medlemmer af Europa-Parlamentet, medlemmer af de regionale og nationale parlamenter, journalister og andre europæiske meningsdannere, så de kan udveksle information og tanker om EU. Netværkene vil flytte den europæiske debat tættere på de nationale parlamenter. Internettet, andre onlineredskaber og møder vil blive anvendt til at udvikle "idenetværk" og til at hjælpe politikerne og medierne med at få kendskab til innovative civilsamfundsprojekter.
- Europæiske offentlige rum – Kommissionens repræsentationer og Europa-Parlamentets informationskontorer i Madrid, Tallin og Dublin har samarbejdet om at skabe europæiske offentlige rum, som arrangerer udstillinger, debatter, seminarer og uddannelsesaktiviteter vedrørende EU-anliggender. Det planlægges at udvide dette pilotprojekt til andre hovedstæder, i første omgang Rom, London, København og Berlin.
- Borgerfora - Europa-Parlamentet, Det Europæiske Økonomiske og Sociale Udvalg og Regionsudvalget tilrettelægger borgerfora i medlemsstaterne. Debate Europe vil tilskynde personer fra de forskellige EU-institutioner og –organer til at samles og sammen deltage i sådanne fora på grundlag af konceptet "Europæisk rundbordsdebat for demokrati" under plan D¹⁰.
- Besøg i medlemsstaterne – kommissærernes plan D-besøg i medlemsstaterne har skabt kontakt til de nationale parlamenter, regionale og lokale myndigheder, medierne og civilsamfundet. Kommissionens tjenestemænd er blevet opfordret til at besøge deres gamle skoler. Inden for rammerne af Debate Europa vil sådanne personlige kontakter blive videreudviklet i overensstemmelse med Kommissionens strategi for inddragelse af personalet¹¹, som tilskynder personalet til at spille en aktiv rolle inden for kommunikation som ambassadører for deres institution, herunder f.eks. initiativet "Tilbage til skolen" og Enterprise Europe Network. Inden for rammerne af Debate Europe vil personer fra de øvrige EU-institutioner også blive opfordret til at deltage.

⁹ Europa-Parlamentets og Rådets afgørelse nr. 1982/2006/EF samt Rådets beslutning 2006/971/EF og 2006/974/EF.

¹⁰ KOM(2005) 494, afsnit 4.1.5.

¹¹ SEK(2007) 912.

- Endnu større inddragelse af lokalsamfundet – sammen med Kommissionens Repræsentationer har Europe Direct-kontaktcentrene tilrettelagt debatter, arrangementer og seminarer med borgerne i andre byer end medlemsstaternes hovedstæder. Debate Europe vil fortsætte med at udvikle disse aktiviteter, idet det vil blive udnyttet, at "anden generation" af Europe Direct-kontaktcentrene etableres i løbet af 2009.
- Forbedring af Eurobarometer-meningsmålingerne – i forbindelse med Kommissionens Eurobarometer-meningsmålinger vil der blive taget hensyn til erfaringerne fra plan D-projekternes første fase, hvor der blev eksperimenteret med teknikker til meningsmåling vedrørende EU's fremtid på paneuropæisk plan.
- Internetdebatter – den del af webstedet for Debate Europe, der vedrører plan D, blev forbedret i januar 2008 for at forbedre mulighederne for interaktiv debat med internetbrugerne om aktuelle EU-spørgsmål med deltagelse af Kommissionens Repræsentationer. Relanceringen af internetdrøftelser for nylig vil blive efterfulgt af tilsvarende onlinedrøftelser senere i 2008 og i 2009.

3. INDKALDELSER AF FORSLAG OG DECENTRALE FORANSTALTNINGER

Debate Europe vil sikre, at Kommissionens overordnede indsats for at fremme aktivt europæisk medborgerskab bliver en del af en integreret interinstitutionel indsats, som skaber kontakt til beslutningstagere på alle regeringsniveauer.

Der foreslås en strategi med to strenge og et budget på 7,2 mio. EUR:

- på paneuropæisk plan: en central indkaldelse af forslag vedrørende medfinansiering af et omfattende tværnationalt projekt omfattende alle 27 medlemsstater og med et budget på 2 mio. EUR
- på nationalt og regionalt plan: decentrale indkaldelser og foranstaltninger til støtte for lokale projekter med et budget på 5,2 mio. EUR¹².

På paneuropæisk plan vil det fremgå af specifikationerne, at der inden for rammerne af Debate Europe og under hensyntagen til erfaringerne fra den første række af tværnationale projekter vedrørende deltagelsesdemokrati vil blive:

- gennemført høringer af borgerne i hver enkelt medlemsstat
- udarbejdet et fælles sæt konklusioner på europæisk plan, som vil blive sendt til europæiske politiske organisationer
- gjort en indsats for at inddrage borgerne i en dialog med de folkevalgte repræsentanter og europæiske politiske organisationer i tæt samarbejde med Europa-Parlamentet, Det Europæiske Økonomiske og Sociale Udvalg og Regionsudvalget.

På nationalt eller regionalt plan:

- har Kommissionens Repræsentationer planlagt 140 foranstaltninger i 2008 for at stimulere den offentlige debat om EU

¹² Kommissionens afgørelse C(2008) 924 om det årlige arbejdsprogram for tilskud og kontrakter inden for kommunikation for 2008, vedtaget af Kommissionen den 12. marts 2008 (Tabel 2.6.2).

- vil Kommissionens Repræsentationer medfinansiere foranstaltninger, der er skræddersyet efter specifikke behov (f.eks. foranstaltninger rettet mod skoler og ungdomscentre, udstillinger, messer og festivaler, konferencer, seminarer, arrangementer med ngo'er osv.) gennem lokale indkaldelser af forslag
- vil Kommissionens Repræsentationer gennemføre sådanne foranstaltninger med andre EU-institutioner og –organer inden for rammerne af f.eks. europæiske offentlige rum, det europæiske år for interkulturel dialog, det planlagte europæiske år for kreativitet og innovation og nationale kulturinstitutioner i EU.

Alt afhængigt af de nationale forhold kan selv begrænset støtte til nationale ngo'er føre til en nyttig dialog om EU-anliggender. Kommissionens Repræsentationer vil i samarbejde med Europa-Parlamentets informationskontorer øge virkningerne af en sådan dialog gennem inddragelse af regionale og lokale myndigheder.

Disse initiativer kunne give en saltvandsindsprøjtning til eksisterende og nye regionale og lokale netværk og bidrage til at udbrede bedste praksis ved hjælp af de redskaber, der anvendes i forbindelse med eDeltagelse¹³. De kunne også være af interesse for politikere, der stiller op ved valgene til Europa-Parlamentet, da de kunne bruge disse diskussioner som grundlag for dialog med vælgerne.

4. KONKLUSION

Inddragelse af borgerne

Offentligheden vil kun kunne bringes til at bakke op om EU gennem en livlig og åben debat og ved at inddrage borgerne aktivt i europæiske anliggender. Som supplement til de mange høringer af de berørte parter og den brede offentlighed om specifikke politiske emner, som Kommissionen har gennemført, har EU behov for mere politisk debat og opmærksomhed, hvis EU skal nå sine mål og gennemføre passende politikker. Dette er en af de centrale målsætninger i Kommissionens kommunikationspolitik¹⁴: at *øge borgernes indflydelse gennem fremme af aktivt europæisk medborgerskab*.

Kontakt med politikerne

Politiske partier og deres folkevalgte repræsentanter har det privilegium, at de kan rejse europæiske spørgsmål i den nationale debat og udløse en grænseoverskridende debat i hele Europa. Der kræves kommunikationskanaler, der går på tværs af grænserne, for at fremme debat og dialog om emner af fælles interesse på den europæiske dagsorden. Kommissionen har bidraget til udvikling af disse kanaler gennem lovforslag, der er udformet med henblik på at fremme udviklingen af europæiske politiske partier, gennem en række programmer for borgerne, gennem opsøgende arbejde med deltagelse af ngo'er og gennem plan D.

¹³ Som f.eks. de redskaber, som samfundet for eDeltagelse beskriver på følgende websted: www.epractice.eu.

¹⁴ KOM(2007) 568 af 3.10.2007.

Efter rækken af pilotprojekter er udfordringen at sikre, at resultaterne heraf anvendes i forbindelse med den politiske beslutningsproces. Første fase af plan D bekræftede, at der er en klar efterspørgsel efter foranstaltninger, der kan styrke og udvide den politiske dialog om EU-anliggender, og at det er nyttigt at supplere repræsentativt demokrati med deltagelsesdemokrati.

I næste fase, som dækker 2008 og 2009, og umiddelbart efter valgene til Europa-Parlamentet vil "Debate Europe" fungere som operationel ramme for opsøgende arbejde, etablering af forbindelser og partnerskabssamarbejde. Der skal dog også fokuseres på de langsigtede perspektiver: "Debate Europe" søger at ændre opfattelsen af, at EU-anliggender er for abstrakte og adskilte fra de nationale offentlige anliggender til at være af interesse for borgerne, og initiativet giver mulighed for at nedbryde det ofte kunstige skel mellem nationale og europæiske anliggender.

Bilag 1: Projektbeskrivelser for plan D

Bilag 2: Åbent brev/deltagernes anbefalinger fra den afsluttende konkurrence vedrørende de seks borgerprojekter under plan D

Bilag 3: Udkast til central indkaldelse af forslag

Bilag 4: Udkast til decentral indkaldelse af forslag

BILAG 1

Citizens' consultations projects co-funded by the Commission in the framework of Plan D in 2006-2007 projects

Speak Up Europe

- Co-ordinator: European Movement International
- Amount of the project: EUR 1,039,310.63
- Grant from the EU budget: EUR 719,375.70
- Pan-European
- An integrated approach combining virtual and face to face communication, both on a European level and on a national level.
- Virtual: each partner created a national web site. Web animation (e.g. cartoon "What has Europe ever done for us?").
- Face to face: a series of local, national and European events.
- 27 000 people had taken part physically in the project by the end of September 2007.
- Specific multimedia site targeting youth, called "European Vibes".
- Specific site launched by one of the partners, Euractiv, called "EU debates and opinions" to promote the outcome of Speak Up Europe had received 110 000 viewers by end of September 2007.

European Citizens' Consultations

- Co-ordinator: King Baudouin Foundation
- Amount of the project: EUR 2.715.376,60
- Grant from the EU budget: EUR 1.895.751,95
- Pan-European.
- Deliberative consultation of citizens on a national level, on the basis of an agenda set at European level by a sample of citizens.
- European synthesis of the outcome of the national consultations and a European web site.
- 1 800 citizens participated in the project altogether.
- Feedback from 1 000 out of the 1 800 citizens involved via an evaluation survey.

Tomorrow's Europe

- Co-ordinator: Notre Europe
- Amount of the project: EUR 1.352.500
- Grant from the EU budget: EUR 849.500
- Pan-European
- Europe-wide deliberative poll.
- 3 550 citizens polled on the future of the EU.
- 362 of them were randomly selected to deliberate for three days in Brussels, with the help of experts.

- They filled in a questionnaire at the beginning of the deliberative phase and were polled at the end to measure the evolution of their views.

Our message to Europe

- Co-ordinator: Deutsche Gesellschaft e.V.
- Amount of the project: EUR 358.000,00
- Grant from the EU budget: EUR 250.000,00
- Germany, Austria, Slovakia, Czech Republic, Poland.
- 4 000 participants altogether.
- 70 intensive dialogue events (54 in Germany, 4 in Austria, 4 in Slovakia, 4 in Czech Republic, 4 in Poland) with panel discussions.
- Opinion polls carried out during those events: 2600 people polled altogether, under 21 and over 21.
- In 20 of the events people had the opportunity to have their individual "message to Europe" recorded on video - 300 audiovisual messages collected altogether.

Radio Web Europe

- Co-ordinator: CENASCA-CISL
- Amount of the project: EUR 794.475,03
- Grant from the EU budget: EUR, 556.132,50
- Italy, Lithuania, Austria, UK, Spain, Portugal, Malta.
- Creation of a multimedia and interactive website targeting 18-35 years old. Content determined by face to face meetings with target audience through focus groups (two per country). At a second stage, workshops to collect feedback.
- National reports served as a basis for a synthesis report.
- Users can view and download audiovisual products and post their own (comments, videos, interviews, games, cartoons...). At the end of the project, website hosted 200 multimedia products. Average number of monthly visits: 5 000.

Our Europe-Our Debate-Our Contribution

- Co-ordinator: European House Budapest
- Amount of the project: EUR 364.000
- Grant from the EU budget: EUR 254.500
- Hungary, Austria, Italy, Slovakia and Slovenia.
- Fostering debate at grass-root level by meeting people in the streets and public transport, asking them to reply to a questionnaire (also posted on the project's English-language website).
- A "regional events" dimension (face to face meetings).
- A European bus touring the five countries, displaying a "European labyrinth" at every stop which people were invited to enter with a "European passport". People's views were recorded on video at every stop.
- The aim was to collect 2 500 people's views on Europe either through the questionnaire or by video.

Projects co-funded by the Commission Representations in the framework of Plan D in 2007-2008

Representation	Project
Bulgaria	Regional Dialog Open Forum: Women for Social Inclusion
	The Tender Europe: targeting more marginalised social groups – meetings and debates in schools, youth organisations, municipalities, chambers of commerce etc.
	An Investment for Creating Qualified and Internationally Educated Young People Corresponding to the Requirements of the European Single Market: Advertise the possibilities provided through European funding under the ERASMUS Program.
	No to Discrimination in United Europe: Let us Talk about the Different! Civic debate on issues related to discrimination and dissemination of EU best practices in the field of anti-discrimination measures in the cross-border region Svishtov (BG) - Zimnitch (RO).
Czech Republic	Gender Studies OPS: Flexicurity/labour market/ professional-private life - survey, video, discussions, leaflets, audit of pre-school establishments.
	Klub mladých Evropanu, o.s.: Generation EU: Target group - young people 15-19years. Workshops on labour market, education, security, freedom, future, European social model, European identity/values, 1 national conference.
Denmark	Your Europe
	Food Safety in the Consumers' EU
	Gender Divided Labour Market and Violence against Women
	Global Citizen and EU
	The Model Parliament
Estonia	Federation of Estonian student unions - Estonia in the EU's higher educational system (seminars, conference, articles in student press, discussions on internet forums, publication).
	Junior Achievement Estonia - Youth Entrepreneurship Conference on gender equality Project activities.
	NGO umbrella organisation in Viljandi - promotion of equal opportunities of local level citizens in the EU (conference, seminars, youth forum, study visit to Finnish rural areas).

France Paris	Europe , the future and citizenship in the Aquitaine region.
	Brittany youth's contribution to a European strategy to limit the scale of climate change.
	Know more about Europe to understand it better.
	Young European prize.
	Les Eurois, citizens of Europe.
	Europe for and by the young.
	A silent majority: women in the EU. Awareness raising among women, a major stake for the future of Europe.
	Etats généraux de l'Europe.
	Etats généraux de l'Europe.
	Deedale – Vendée region.
Hungary	Launch of the Hungarian chapter of the European Youth Parliament (Pillar Foundation)
	National consultation of women (Partners Hungary Foundation)
	Climate Change Youth Campaign (WWF Hungary)
Ireland	Institute of European Affairs (Future of Europe including immigration; crime and terror; climate change; Reform Treaty; Citizens Europe; EU@50; What has Europe done for citizens; use of overall theme "Europe 2.0". Use of web based products to widen and deepen the debate; meetings and debates across colleges, and other centres; production and dissemination of publications; explaining the new Treaty to different groups and especially the target groups; specifically target young professionals. Virtual tools and meetings, debates, high visibility events; dedicated Europe 2.0 website; podcasts; production of "6 Pack" information items for use with the target groups; production of a book "What the Reform Treaty Means", pamphlets; Young Professional network; high profile discussions and debates.
	Irish Countrywomen's Association (ICA) : legal rights in Europe; Irish farm Families; Quality of Life in Europe; Migration; Social Reality. Regional Seminars; training of co-ordinators; use of co-ordinators for training and organisation of seminars; use of expert speakers. Focus is on 16,000 families.
Latvia	Regional debates on social reality
	Youth observers in local and district authorities on cohesion and regional policy
	Training of multipliers - schoolchildren and teachers - on corruption and transparency issues

Malta	Fondazzjoni Temi Zammit
Portugal	Porto, Coimbra, Santarém, Évora and Faro Environment protection / Energy- Youth
	National: Future of Europe; Europe in the world; Migrations; Security - Youth
	All islands of the archipelago of Azores European integration; Future of Europe; Europe in the world
	Vila Real district Prosperity; Solidarity; Security and Freedom e Liberdade; Future of Europe; Europe in the world
	Beira Interior Solidarity – European Year Equality; European Year of Intercultural Dialogue; Cohesion and Rural Development Sept.2007 to August 2008
Spain Madrid - Barcelona	Fundación Ciudadanía Euro activos. ex:talleres para jóvenes que quieren darle la vuelta a Europa
	Europa Action and Lobby Development of a multilingual forum.
	Infocentro de Zaragoza Europa Joven, 50 años de logros
	Casal d'Europa de Sabadell Euroaptive,T
The Netherlands	Communicado Foundation Le Camping: Development of a pilot episode for six broadcastings for NL school TV. EU is visualised as a campsite; Member States are tents with their habitants. EU cooperation issues (enlargement, environment etc..) are explained through interaction of the actors in a comprehensible and educational way.
	ETV NL Europe is Fun! : Production of an educational project for secondary education scholars. A competition for digital EU stories, study materials and teachers training.
	Stichting Eggietalk (io) Eggietalk. Communication translation programme: pupils can communicate in their own language with pupils in other EU languages.
	Click on Europe. "Debatainment" with website and educational material for lower secondary education. Organisation aims at stimulating hard-to-reach target group to debate Europe in a competitive way.
	Nationaal oorlogsmuseum/ CHO Consultants Freedom and Democracy: Fundamental rights in Europe. Creating awareness and stimulating debate among youth in the national war museum. Electronic info pillars will be placed in the museum (including a voting system), and a website will be launched with small clips on 4 basic rights.

	<p>Passage Christelijk-Maatschappelijke Vrouwenbeweging Living together in Europe: Project proposed by the 4 largest woman movements in NL combined. The target group is approximately 120.000 female members, including many housewives. Newsletter, symposium, study days and an EU crafts contest. spin-off through family, friends etc. Create awareness of European issues among the members and to promote woman participation (use of voting right) in the 2009 European Parliament elections.</p>
	<p>Nationale Jeugdraad All about Europe.nl: website aiming at providing youth with a complete overview of the EU, to facilitate a structured dialogue. Bundle all relevant info for youth in one website. Nationale Jeugdraad (National Youthcouncil) portal website: Allesovereuropa.nl. This portal will bundle all relevant EU information for youth and youngsters in an understandable manner. Advertising campaign.</p>
	<p>CED Groep Europe in the news: 8 special topics on the EU. Communication with pupils in other EU countries. EU section added to existing website. Website is part of "learning by discussing/debating" teaching method.</p>
<p>United Kingdom London</p>	<p>Women in Northern Ireland – Connecting to Europe. Northern Ireland Women's European Platform. The platform aims to promote any charitable purpose for the benefit of women in Northern Ireland including the advancement of their education and development.</p>
	<p>My Voice in Europe The Community Development Foundation is a leading source of intelligence, guidance and delivery on community development in England and across the UK. The overall aim of the European and International Unit of CDF is to link and feed into practice and policy within the European and International arena by acting as a bridge between the UK and relevant international mechanisms.</p>
	<p>Voicing young people's views on climate change Inspire, support and celebrate young people as agents for change in society. Their aim is to create a generation of young, active citizens, drawn from all sectors of the UK population who will be a force for change in achieving global social and environmental justice.</p>
	<p>Flexicurity: young workers' views in a cohesion region Bevan Foundation, at the forefront of new thinking about achieving a fair and just Wales by carrying out research, organising conferences and debates, and by publishing articles and reports.</p>
	<p>Fem e-U Link, FATIMA Women's Network Innovation Centre. Fatima is a socially responsible minority ethnic-led organisation supporting the social and economic empowerment of all women through inter alia personal development, education and training, networking and engagement, as well as research and consultation.</p>
	<p>Forward Ladies Limited Non-profit business support network for women -networking opportunities, inspirational speakers, training, mentoring, coaching, business support and facilitates international trade missions.</p>

People and Politics Day-Europe: promoting democracy and active citizenship. Research, conferences, reports, promotion of democratic change.

Decentralised communication actions planned by Commission Representations in 2008

Plan D decentralised actions planned for 2008					
<i>Action type</i>		<i>Member State</i>	<i>Associated communication priority</i>	<i>€</i>	
1. Local calls	Programmed	UK	Energy & CC	150 000	
		Italy	Intercultural Dialogue	150 000	
		Netherlands	None	142 000	
		Austria		203 000	
		Germany		200 000	
		Sub-total			845 000
	To be programmed	Amounts confirmed	Netherlands	None	258 000
			Malta		150 000
			Germany		100 000
			Slovakia		50 000
			Czech Rep.		50 000
			Lithuania		20 000
		Sub-total			628 000
		Amounts TBC	Latvia	None	TBC
			Slovenia	Reform Treaty	TBC
Total				1 473 000	
2. Other actions				3 429 867	
Total Plan D	Allocated			5 200 000	
	Requested			4 902 867	

BILAG 2

Open letter / recommendations from the participants at the concluding conference of the six Plan D citizens' projects

The future of Europe-the citizens' agenda

Open letter to the EU Heads of State and Government, the National Parliaments, the European Union Institutions and European political parties

Brussels, 9 December 2007

Next week, the Heads of State and Government of the European Union will sign the Lisbon Treaty. The EU celebrated its 50th Anniversary this year. Since 1957, the European Union has progressed from economic cooperation to a political union that affects the lives of almost 500 million citizens. This evolution also brings responsibilities for the political leaders of Europe. The permissive consensus that existed at the beginning has to be turned into an actively earned consensus in dialogue with the European citizens.

Associating citizens to the European construction is more than ever a fundamental issue. If we do not want the citizens to desert once more the European elections in 2009, political leaders need to regain the citizens' trust and confidence in the European project and show they care about citizens' involvement in the decision-making machine.

Plan D launched by Commission Vice-President Margot Wallström responded to this challenge in a novel manner. It co-financed a series of projects to learn how ordinary citizens can be involved in the EU decision-making and how they view the EU's future. This exercise responds to a basic value of the EU in the 21st century: active citizenship.

The European Movement International, the King Baudouin Foundation, Notre Europe, Deutsche Gesellschaft, European House Budapest and CENASCA-CISL, with a large network of partners across Europe have engaged actively in Plan D. A series of grass roots debates, consultations, polls and events aimed at consulting citizens on their visions of Europe have been carried out in a number of Member States, while deliberative polling and consultation has taken place on a pan-European scale.

Thousands of citizens took part in those projects throughout the European Union in 2007. Over 250 of them have assembled in Brussels on 8 and 9 December to debate on the major concerns which have emerged through Plan D. There was a clear consensus among participants that more opportunities of this kind should be provided to involve citizens in the debate over Europe's future.

They have structured these concerns into three themes:

1. The human aspects of globalisation
2. Enlargement, political integration and EU citizenship
3. The EU's role on the world stage.

They have consolidated their conclusions into a single set of recommendations (annexed to this letter).

They have debated those recommendations with decision-makers representing the EU institutions as well as the present Portuguese and future Slovenian Presidencies of the EU:

- Mrs. Margot Wallström, Vice-President, European Commission.
- Mrs Jillian van Turnhout, Vice-President, European Economic and Social Committee.
- Mr. Ivo Opstelten, Mayor of Rotterdam, Member of the Committee of Regions,

- Mr. Pierre Jonckheer, Member of the European Parliament
- Mr. Valter Lemos, Portuguese Secretary of State for Education,
- Ambassador Igor Sencar, Permanent Representative of Slovenia.

They call on the European political parties to address those recommendations in their programmes and to discuss them with citizens in view of the elections to European Parliament in 2009.

They call upon the EU Heads of State and Government, both in their capacity as European but also as national leaders, to heed those recommendations and thereby encourage the development of active European citizenship, without which there cannot be a truly political Union.

They call for the dialogue with citizens on European issues to be continued and deepened in the future.

The participants to the conference on "The future of Europe-the citizens' agenda

Twenty–seven recommendations

1.

As work is considered a crucial dimension for individual emancipation, the **welfare systems** should protect citizens' life conditions during periods of transition for example by providing people with an unemployment indemnity when changing jobs.

2.

Citizens expect more action from the EU in the area of **social policy and social cohesion** in order to fight the black market, reduce salary gaps, promote gender-equality, ease unemployment and to make it attractive to work longer before retiring.

3.

The EU should promote **equal rights, comparable standard of living** in all EU member states and foster equal opportunities through harmonised social and economic policies and a welfare model for all member states.

4.

*The Member States and the EU should make sure that **migrants** enjoy equal rights and opportunities and have access to education and work if they observe the laws, rules and values of the host country and commit to learning the language.*

5.

The **European migration policy**, so far based only on restrictive measures, should adopt a more sophisticated approach aiming at the social and economic development of the involved countries. The EU needs to clarify its approach to economic refugee status.

6.

Migration needs to be acknowledged as one of today's most pressing issues, and cannot be tackled without a coherent development aid strategy.

7.

*The EU should ensure that part of each country's national curriculum, in both **schools and universities**, requires a section on Democracy and European Citizenship, to ensure a greater understanding of the EU, its history, and its opportunities.*

8.

The EU should show more commitment to educational promotion in general but also specifically regarding European issues, e.g. through the expansion of existing educational EU programmes or the establishment of new EU programmes as well as the incorporation of the European integration process as a central topic in the national school curricula.

9.

Exchange projects need further support to encourage young people to recognise the importance of their EU citizenship in the global context.

10.

The EU should help preserving, appreciating and respecting the **diversity** of peoples, knowledge, customs and languages identities - while recognising common and shared European values.

11.

Integration strategies such as the **educational policy** incorporating the EU into school curricula will favour the development of a European identity.

12.

The EU should prioritise creating and communicating a **new ‘memory’ about Europe**, to move away from the stereotypes associated with certain countries and history, so that all citizens can be valued and we can understand each other better.

13.

*The EU should increase opportunities for a more active, **direct participation of European citizens** from all walks of life in policy-making through regular citizen Plan D-type participatory projects, debates, public hearings, etc. at EU but also at regional and national levels. More transparency-more influence for European citizens!*

14.

*The EU should make sure that the **current citizen recommendations** are considered and discussed not only by the EU but also national policy-makers or become part of existing policy-making processes (e.g. impact assessments, public consultations). The EU should not only listen but also learn.*

15.

The EU should become more interactive, citizen friendly and inclusive, recognising the growing significance of regional approach and identity. New and innovative information technique should be used to improve communication with citizens especially young people. Specific attention has to be paid to the frequently neglected gender issues.

16.

***Climate change and energy security** cannot successfully be dealt with at the national level alone. The EU should be given stronger powers to develop a common energy policy and ensure that Member States live up to the commitments they have made at European level.*

17.

In a global world, it makes sense for the EU to take greater responsibility than today in the fields of **military action, foreign aid and diplomatic relations**. The EU should be able to speak with one voice on a global level to defend its values.

18.

The EU can be more efficient than national governments in **security, police and struggle against drugs traffic and cartels**.

19.

The EU should lead the world in **protecting the environment** and promoting clean energy.

20.

Europe should develop a strong voice on the global stage with **common foreign and security policies that promote peace**, security in regional conflicts democracy and the respect for human rights providing for a strong role model across the world, whilst recognizing the importance of the nation state.

21.

The EU should show **a united front in international affairs**; the current practice is influenced too much by national short-term interests and considerations.

22.

The EU should tackle the impact of Europe's energy use on both the economy and the environment and foster the transition to environmentally clean, safe and sustainable energy sources.

23.

European citizens want the EU to **take the lead when it comes to social, energy and environmental standards** on a global level.

24.

The EU should develop **specific educational and action-oriented programmes for citizens on global issues** such as trade, energy and the environment.

25.

The EU should **coordinate its aid programmes with NGOs** engaged in humanitarian work to bring timely and efficient relief to crisis regions or to promote sustainable development.

26.

The EU should **lower barriers to international trade** as, overall, freer trade benefits developed and developing countries.

27.

The EU should show **more commitment in the fields of international peacekeeping** as well as humanitarian aid during catastrophes.

BILAG 3

CENTRAL CALL FOR PROPOSALS - DG COMM No < A2-1/2008 >

Financial support for an initiative emanating from organisations with a significant trans-national dimension as provided by the European Commission's Debate Europe Communication

1. INTRODUCTION/BACKGROUND

On 13 October 2005 the Commission approved its Communication to the Council, to the European Parliament, to the European Economic and Social Committee and to the Committee of the Regions: Plan D for Democracy, Dialogue and Debate.

This was a listening exercise so that the European Union can act on the concerns expressed by its citizens. The Commission aimed to stimulate debate and widen recognition for the added value that the E U provides.

It was a two-way process which:

- informed the public about the EU's role, with examples of its projects and achievements,
- identified their expectations for the future in return.

On 29 November 2006 Vice President Wallström presented an information note to the College of Commissioners on Plan D – Widen & deepen the debate. The purpose of this was to take stock and further widen and deepen the debate in the period of reflection.

On 2 April 2008, the Commission adopted a Communication to the Council, the European Parliament, the European Economic and Social Committee and the Committee of the Regions entitled "Debate Europe-building on the experience of Plan D for Democracy, Dialogue and Debate". It noted that the first phase Plan D focused on the "debate and dialogue" part of the process. The next phase of Plan D will take this process one step further and focus on "D for democracy", further enabling citizens to articulate their wishes directly to decision-makers and making better use of the media in the process. This new phase has been named "Debate Europe".

In October 2005 the Commission launched a series of Europe-wide civil society projects for 2006, which it co-financed. In 2007, it promoted a further series of initiatives, targeting young people and women in particular.

2. OBJECTIVES

One of the key lessons from this first round of projects and the concluding conference of Plan D is that the interface between citizens and EU decision-makers needs to be strengthened to ensure that issues of interest and concern Europe-wide are debated and addressed at a European level. There is a need to communicate those Europe-wide issues and concerns which affect to a large degree all of Europe's citizens identified from consulting on a pan-

European basis and to communicate these to European political decision-makers and media especially in view of the June 2009 European elections.

As a result, the Commission wishes to strengthen the existing debate about the future of Europe and its impact on citizens' daily lives by launching one or more pan-European projects with the following objectives:

In a first phase;

- Carry out a Europe-wide dialogue between citizens, political decision-makers and other key opinion formers through a series of debates/conferences/consultations and other events, with a view to ascertaining citizens' principal issues and concerns at a European level which touch their daily lives. This dialogue will ensure a close involvement of the other EU institutions (EP, EESC, COR) and European political parties' foundations.
- The conclusions arising from these events would be synthesised and made public with a view to arranging a concluding event where European politicians and candidates for election to the European Parliament are given the opportunity to react and take into account the concerns of the European electorate. This phase of the project should be completed ideally before the June 2009 European elections.

In a second phase, the contractor could continue with a series of meetings with newly-elected MEPs and representatives from the principal European media (television, radio, press).

In carrying out both phases, the contractor will take into account the European Year of Intercultural Dialogue and on-going Commission programmes such as Europe for Citizens and e-Participation.

The resulting projects will involve consortia of civil society organisations with a view to replying to these objectives on a Europe-wide scale. These consultations will complement those planned to be held at local level designed to address concerns focused on European issues with a more local impact.

3. TIMETABLE

3.1. Submission of applications

Publication of call beginning April 2008.

Applications must be submitted by end June 2008 at the latest.

Contracts will be signed September 2008.

Please read carefully section 10 of this call for proposals concerning the procedures for submitting applications.

3.2. Duration of projects

The project should begin between 1 September and 1 October 2008 and will be in two phases as described above.

The first phase will be completed by mid-May 2009 (before the European elections) and the second phase by 1 November 2009.

Applications must clearly state the project's starting and finishing dates (dd/mm/yy).

The maximum duration of projects is 14 months.

However, if, after the signing of the agreement and the start of the project, the beneficiary observes that, for fully justified reasons beyond his control, it becomes impossible to complete the project within the scheduled period, an extension to the eligibility period may be granted. A maximum extension of 3 months will be granted, provided that this is requested before the deadline specified in the grant agreement. The maximum duration will then be 18 months.

The period of eligibility of expenditure resulting from implementation of a project will begin on the day of signature of the grant contract by the last of the parties. If the nature of the project requires the project to start before the contract is signed, expenditure may be considered eligible before the signature of the contract. Under no circumstances can the eligibility period start before the date of submission of the grant application.

3.3. Information on the results of the selection

It is planned that applicants will be informed of the outcome of the selection procedure in July 2008.

The lists of selected projects will be published on the following website:

http://europa.eu.int/comm/dgs/communication/grants/index_en.htm

Applicants whose applications have not been selected will be informed in writing.

4. FINANCING

The budget initially available for part-financing projects is estimated at € 2 000 000.

If during the 2008 budget year, additional amounts are allocated to boost the initial budget for this call for proposals, they might be allocated to co-financing projects which were adopted at the selection phase but not given priority for co-financing in the overall budget initially available. The Commission therefore reserves the right to set up a “reserve list” of proposals evaluated positively in order to take account of the resources actually available in the 2008 budget.

The grant awarded may not exceed 70% of the total eligible project costs.

Community contributions are meant to facilitate the implementation of a project which could not otherwise be implemented easily without the support of the European Union. They are based on the co-financing principle.

Consequently, a minimum of 30% of the total estimated eligible expenditure of the project must come from sources other than the European Union budget. Applicants must include evidence that co-financing is available (secured) for the remainder of the total cost of the project.

The Commission intends to finance 1 to 2 projects for a budget of € 1 or € 2 million in total..

The European Commission reserves the right not to distribute all the funds available.

The amount allocated by the Commission may not in any circumstances exceed the amount requested. Moreover, the Commission reserves the right to award a grant lower than the amount requested by the applicant.

An organisation is not entitled to receive more than one grant from the Commission for the action covered by the selected project.

After approval by the Commission, a “grant contract”, a draft of which is reproduced at Annex VI, expressed in euros and specifying the conditions and the financing level, will be concluded between the Commission and the beneficiary. The originals of the finance contract must be signed and returned to the Commission immediately for signature. The Commission will be the last party to sign.

The payment methods are detailed in the draft contract (Article I.4), with a list of eligible and ineligible costs (Article II.14 of the general conditions and Article I.3 of the special conditions of the grant contract).

5. ELIGIBILITY CRITERIA

Applications which comply with the following criteria will be the subject of an in-depth evaluation.

5.1 Eligible countries

Grant applications are eligible if they are presented by organisations having a legal status and established in one of the 27 Member States.

Organisations established in countries other than the countries listed above are not eligible.

5.2 Types of cooperation eligible

The types of cooperation eligible include partnerships. The term partnership/partners implies full or partial active intellectual collaboration in the execution of the project. In no case will financial support alone (sponsorship) be deemed to constitute a partnership. However, any financial support accompanied by active intellectual collaboration in the execution of the project will be accepted as a partnership. In all cases, the purpose of partnership is to add value to the project.

6. EXCLUSION CRITERIA

Applicants must certify on their honour, by signing the application form, that they are not in one of the situations mentioned in Articles 93 and 94 of the Financial Regulation applicable to the general budget of the European Communities (Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002), which are listed below.

Applicants will be excluded from participating in this call for proposals if they are in one of the following situations:

- a) they are bankrupt or being wound up, are having their affairs administered by the courts, have entered into an arrangement with creditors, have suspended business activities, are the subject of proceedings concerning those matters, or are in any analogous situation arising from a similar procedure provided for in national legislation or regulations;
- b) they have been convicted of an offence concerning their professional conduct by a judgement which has the force of res judicata;
- c) they have committed serious professional misconduct recorded by any means that awarding authorities can justify;
- d) they have not fulfilled obligations relating to the payment of social security contributions or the payment of taxes in accordance with the legal provisions of the country in which they are established or with those of the country of the contracting authority or those of the country where the contract is to be performed;
- e) they have been the subject of a judgment which has the force of res judicata for fraud, corruption, involvement in a criminal organisation or any other illegal activity detrimental to the Communities' financial interests;
- f) following another procurement procedure or grant award procedure financed by the Community budget, they have been declared to be in serious breach of contract for failure to comply with their contractual obligations.

Applicants will not receive financial support if, during the grant allocation procedure:

- a) they are subject to a conflict of interests;
- b) they are guilty of misrepresentation in supplying the information required by the European Commission as a condition of participation in the grant award procedure, or fail to supply this information.

In accordance with Articles 93 to 96 of the Financial Regulation, administrative and financial penalties may be imposed on applicants who are guilty of misrepresentation or are found to have seriously failed to meet their contractual obligations under a previous contract award procedure.

To respect these provisions, the applicant and his partners must provide evidence that they are in none of the situations listed in Articles 93 and 94 of the Financial Regulation.

7. SELECTION CRITERIA

The selection criteria are designed to demonstrate the applicant's capacity to see the project through to a successful conclusion.

Applicants must provide evidence of stable and sufficient sources of funding to maintain the activity throughout the period during which the project is being carried out and/or grant-aided,

as well as evidence of their financial participation. The applicant must also provide evidence of professional competencies, qualifications and/or experience relevant to the proposed project.

7.1 Technical capacity

Candidates must show that they have the operational (technical and management) capacity needed to complete the proposed action and provide evidence of their capacity to direct a large-scale activity corresponding to the dimension of the project for which the grant is requested. Particular attention will be devoted to the capacity for integration in society in the Member States, to the mobilisation of the public and to the analysis of their contributions. The capacity to operate in a large number of Member States (ideally in all of them) would be an advantage.

Applicants must attach to the grant application a curriculum vitae for the project leader and for the personnel of their organisation who will actually do the work. They must also enclose a recent activity report .

7.2 Financial resources

In order to permit assessment of this criterion, applicants must submit with their application the following documents:

- annual accounts for the last complete financial year;
- the “financial identification” form (bank details) (Annex III), completed by the beneficiary and certified by the bank (with original signatures).

If, on the basis of the submitted documents, the Commission assesses that the financial capacity of the applicant is not sufficient, it may:

- reject the request for a Community grant;
- ask for further information;
- ask for the deposit of a guarantee;
- propose a grant agreement without a pre-financing payment.

7.3 Audit

Where the cost of the project to be financed exceeds €300 000, the grant application must be accompanied by an external audit report produced by an approved auditor.

This report must certify the accounts for the last year available and give an assessment of the applicant’s financial viability.

8. AWARD CRITERIA

Account will also be taken of other Commission programmes such as the European Year for Intercultural Dialogue in 2008, Europe for Citizens and INTI (Integration of Third-Country Nationals).

Eligible projects will be evaluated on the basis of:

- a) the consistency of the overall concept of the project with the objectives of Debate Europe, as described at point 2 of the call for proposals;
- b) the quality of the work programme and the *modus operandi*;
- c) the dynamics of networking and the establishment of pan-European cooperation;
- d) the capacity of the project to:
 - act in the largest number of Member States as possible, and ideally in all 27;
 - involve the largest number of citizens as possible;
 - ensure their diversity of origin and their representativeness;
 - provide for the use of the largest number of national languages possible;
 - generate transnational results;
- e) the likely multiplier effect through the media and civil society networks, as calculated on the basis of the measures proposed to give visibility to the project and its outcomes;
- f) the system of feedback to European political decision-makers and citizens involved, as recommended by Debate Europe;
- g) the mechanism for evaluation of the objectives pursued by the project.

9. PUBLICITY

Provided the successful tenderer agrees (unless the publication of information is likely to endanger the successful tenderer's safety or harm his interests), the Commission will publish the following information in whatever form and on whatever medium it wishes, including the Internet:

- the name and address of each beneficiary;
- the subject of the grant;
- amount awarded and rate of funding.

10. PROCEDURE FOR THE SUBMISSION OF PROPOSALS

10.1 Publication

The text of the call for proposals, the annexes and, for information purposes, a copy of the standard agreement can be obtained from the Europa website at the following address:

http://europa.eu.int/comm/dgs/communication/grants/index_en.htm

10.2 Application form

Applications must be presented in one of the official languages of the EU.

Since the call is addressed first of all to organisations operating in several Member States, DG Communication would, however, appreciate it if grant applications (which must be made out on the 2006 form devised for the purpose) are accompanied by a version in one of the European Commission's working languages (French, English or German).

This form can be downloaded from the above Internet address.

Only grant applications submitted on the application forms attached to this call for proposals and comprising all the necessary documents mentioned in Annex D will be considered.

Applications must be:

- typed; hand-written applications will not be accepted;
- duly dated, filled in and signed by the legal representative of the organisation;
- sent in quadruplicate (the original, which must be identified as such, plus three copies).

10.3 Submission of the application

Deadline for the submission of applications: end May/early June 2008

Applications submitted after will not be considered.

Applications may be submitted in one of the following ways:

Proposals must be submitted on paper:

- by registered post to the following address, for which purposes the relevant date is to be the date of dispatch by post, as evidenced by the postmark or the registered delivery receipt issued by the postal services:

European Commission
Directorate-General COMMUNICATION
Unit A2 (Communication: planning and priorities)
Debate EuropeOffice BERL 5/234
B-1049 Brussels
Belgium

- by hand delivery or courier service.

For security reasons, applications submitted personally or conveyed by a courier service can be presented only to the Commission's Central Mail Department (Rue de Genève 1, 1140 Evere, Belgium), and envelopes must be marked "DG COMMUNICATION, Unit A2 (Communication: planning and priorities), BERL 05/234 – Debate Europe Project". In the event of hand delivery, the submission date is the date of receipt. In the event of delivery by a courier service, the submission date is the date of receipt by the mail department.

Applications submitted by fax or e-mail will not be considered.

No modification of the application will be authorised after the submission of the application and its annexes. However, the Commission reserves the right to request any additional information needed for it to take a final decision on the award of financial support.

Applicants will be informed in writing when their application is received.

Only applications complying with the eligibility and exclusion criteria will be considered for the possible award of a grant.

Applicants whose applications are judged to be ineligible will be notified by mail, with an explanation as to why they were judged ineligible.

Tenderers will be informed, as soon as possible, of the decision taken by

the Commission on their grant application. No information will be released until the Commission's decision on project selection has been taken.

All selected applications will be subject to technical and financial analysis. In this connection the Commission may ask the applicant organisation for supplementary information, or possibly for guarantees.

Any applicant whose application for a Community grant is not accepted will be informed in writing.

10.4 Legal framework

- European commission Communication datedMarch 2008 (Comm): "Debate Europe-building on the experience of Plan D for Democracy, Dialogue and Debate".
- European Commission Communication dated 13 October 2005 (COM(2005) 494 final): The Commission's contribution to the period of reflection and beyond: Plan D for Democracy, Dialogue and Debate
- European Commission Communication dated 03 October 2007 (COM(2007) XXX final): Communicating Europe in Partnership
- OJ L 248, 16.9.2002 (Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002 on the Financial Regulation applicable to the general budget of the European Communities)
- OJ L 357, 31.12.2002 (Commission Regulation (EC, Euratom) No 2342/2002 of 23 December 2002 laying down detailed rules for the implementation of Council Regulation (EC, Euratom) No 1605/2002 on the Financial Regulation applicable to the general budget of the European Communities)

10.5 Contacts

The Commission department responsible for the implementation and management of call for proposals DG COMM No A2-1/2006 is Unit A2 (Communication: planning and priorities) of Directorate-General Communication (COMM).

Additional information can be obtained by electronic mail or by fax, either at the electronic address COMM-A2@cec.eu.int , or by fax number from ++ 32 2 295 24 69 , indicating clearly the reference of this call for proposals.

Annexes:

Annex A: Daily allowance scale

Annex B: Contractual obligations

Annex C: Text of the banking guarantee to be completed (only on request)

Annex D: Application checklist

Annex I: Application form (parts A and B)

Annex II: Budget form

Annex III: Financial identification form

Annex IV: Financial capacity form

Annex V: Legal entity form

Annex VI: Draft contract (for information)

Annex VII: Acknowledgement of receipt of the application

BILAG 4

CALL FOR PROPOSALS MANAGED BY EUROPEAN COMMISSION REPRESENTATIONS IN EU MEMBER STATES (LOCAL CALL)

- DG COMM No xxxxxx, EC Representation xxxxxxxx

**Grants for local and national civil society initiatives
to promote public debate about European issues
- part of the European Commission's "Debate Europe" initiative**

1. BACKGROUND

On 13 October 2005 the Commission approved its Communication to the Council, the European Parliament, the European Economic and Social Committee and the Committee of the Regions entitled "Plan D for Democracy, Dialogue and Debate".

This was a listening exercise to enable the European Union (EU) to act on citizens' concerns. The Commission aimed to stimulate debate and widen recognition for the added value that the EU provides.

It was to be a two-way process which:

- informed the public about the EU's role, with examples of its projects and achievements,
- identified their expectations for the future in return.

On 29 November 2006 Vice President Wallström presented a note to the Commissioners entitled, "Plan D – Widen & Deepen the Debate". Its purpose was to take stock and further widen and deepen the debate in the period of reflection. The note is publicly available and has been sent to Member States and other EU institutions.

On 2 April 2008, the Commission adopted a Communication to the Council, the European Parliament, the European Economic and Social Committee and the Committee of the Regions entitled "Debate Europe - Building on the Experience of Plan D for Democracy, Dialogue and Debate". It noted that the first phase of Plan D focused on the "debate and dialogue" part of the process. The next phase of Plan D will take this process one step further and focus on "D for democracy", further enabling citizens to articulate their wishes directly to decision-makers and making better use of the media in the process. This new phase has been named "Debate Europe".

In October 2005 the Commission launched a series of Europe-wide civil society projects¹⁵ for 2006, which it co-financed. In 2007, it promoted a further series of initiatives, targeting young people and women in particular.

¹⁵ "Tomorrow's Europe" introduced by the foundation "Notre Europe" (Paris)
<http://www.notre-europe.eu/>
"European Citizens' Consultations" introduced by the "King Baudouin Foundation" (Brussels)
<http://www.european-citizens-consultations.eu>
"Speak up Europe" introduced by the "European Movement International" (Brussels)
http://www.europeanmovement.org/emailing/newsletter/speakupeurope_briefing_nonote.pdf

Drawing on this experience, the Commission, through its Representations in EU Member States, will offer grants in each Member State for civil society initiatives focusing on "Debate Europe" priority issues¹⁶. These are:

- Priority issue 1: involvement of citizens with political decision-makers;
- Priority issue 2: joint action between EU institutions and bodies to promote active citizenship.

Differences in economic, social and other aspects of national life greatly affect the public's attitudes to the EU and to particular European issues. So the new round of local calls will therefore be **tailored to each Member State's needs**.

The Commission's Representations will help define the content, and manage and follow up the calls. Depending on the national context, even limited funding for country-level NGOs could result in a fruitful debate **on EU issues**.

2. OBJECTIVES

2.1. General

The Commission wishes to help fund national and regional initiatives by civil society organisations to:

- solicit citizens' views on European issues which have a direct impact, locally and nationally, on their daily lives; and
- encourage citizens to become more informed about these issues, and to discuss and debate them with local opinion-formers.

"Our message to Europe" introduced by the Deutsche Gesellschaft (Berlin)

http://ec.europa.eu/dgs/communication/grants/index_fr.htm

"Radio Web Europe" introduced by CENASCA (Rome)

<http://www.cenasca.cisl.it/entra.htm>

"Our Europe – Our Debate – Our Contributions" introduced by the European House (Budapest)

<http://www.europeanhouse.hu/>

All data on the 6 Plan D projects are summarized at the following address:

http://europa.eu/debateeurope/paneurope_en.htm.

¹⁶ Priorities specified in the Commission's communication entitled "Debate Europe - Building on the Experience of Plan D for Democracy, Dialogue and Debate"(2 April 2008) and in its 2008 annual work programme.

These initiatives will:

- facilitate dialogue between citizens, national and/or local political decision-makers and opinion-formers through debates, conferences, consultations and/or other events;
- closely involve local members of:
 - the European Parliament, European Economic and Social Committee, and Committee of the Regions, and
 - European political parties, and those parties' foundations
- collate and publish these events' conclusions to:
 - identify specific European issues which matter to people in their particular local/national environment;
 - raise local media and politicians' interest in the debate on Europe;
 - increase understanding of the EU's impact on citizens' everyday life;
- create networks of participatory democracy which integrate the European dimension of local/regional/national debates;
- complement:
 - Commission Representations' other initiatives to target local constituencies;
 - current EU programmes with similar goals, including:
 - the European Year of Intercultural Dialogue (EYID) 2008
 - Europe for Citizens
 - e-Participation
 - Integration of Third Country Nationals (INTI).
- be tailored to meet each Member State's specific needs.

2.2. Detailed

2.2.1. Form

Projects can:

- take many different forms – from public debates to online fora.
- be combined with events targeting the public
 - schools and youth centres,
 - exhibitions,
 - fairs and festivals,
 - conferences and seminars

2.2.2. Content

They should:

- define specific issues to be addressed around the overarching topic of debating the relevance of the EU to ordinary citizens lives;
- be accessible to the public and provoke their interest;
- link in with current issues:
 - of local/regional/national interest
 - at EU level.

- allow a variety of opinions to be expressed, without excluding any opinions
- include:
 - dialogue with local, national or EU political authorities;
 - participation by members of the European Parliament, European Economic and Social Committee and Committee of the Regions;
- use the internet to promote the project and facilitate debate.

2.2.3. Impact

As a result, projects should:

- make a lasting contribution to the debate on the EU;
- promote genuine local and national participation in debates on the EU;
- lead to the creation of regional and local networks or strengthen existing ones with a view to continuing and deepening the involvement of citizens in the debate on Europe;
- identify those issues at EU level of greatest local concern and how best they can be addressed on an ongoing basis.

2.2.4. Action plan

To allow the Commission to assess whether proposals meet these criteria, the applicant will need to present an action plan setting out:

- the issues which the project will address;
- the project's overall concept and the tools it will use;
- measures to attract the awareness and involvement of the:
 - media - through partnerships and press relations activities;
 - target audience
- actions to follow up the debate including the preparation of a structured summary of citizens' concerns and describe how these will be brought to the attention of local decision-makers including Members of the European Parliament;
- a detailed schedule which respects the deadlines in section 3.1 below.

3. TIMETABLE

3.1. Submission of applications

Applications must be submitted by end June 2008.

Please read carefully section 12 of this call for proposals concerning the procedures for submitting applications.

3.2. Duration of projects

The project should begin before 1 September 2008.

The project must finish no later than 01 November 2009.

Applications must clearly state the project's starting and finishing dates (dd/mm/yy).

The maximum duration of projects is 14 months.

The period of eligibility of expenditure resulting from implementation of a project will begin on the day of signature of the grant contract by the last of the parties. If the nature of the project requires the project to start before the contract is signed, expenditure may be considered eligible before the signature of the contract. Under no circumstances can the eligibility period start before the date of submission of the grant application.

3.3. Information on the results of the selection

It is planned that applicants will be informed of the outcome of the selection procedure [deadline needs to be no later than Jul. 2008]

The lists of selected projects will be published on the following website:

http://europa.eu.int/comm/dgs/communication/grants/index_en.htm &

<http://xxxxxxxxx>

Applicants whose applications have not been selected will be informed in writing.

4. FINANCING

The budget available for this call for proposal is € [to be filled by each Representation].

The grant awarded may not exceed 70% of the total eligible project costs.

Community contributions are meant to facilitate the implementation of a project which could not otherwise be implemented easily without the support of the European Union. They are based on the co-financing principle.

Consequently, a minimum of 30% of the total estimated eligible and final expenditure of the project must come from sources other than the European Union budget. Applicants must include evidence that co-financing is available (secured) for the remainder of the total cost of the project.

Indicatively, the amount of the grant from the EU will be between 50 000 and 100 000 EUR per project.

The European Commission reserves the right not to distribute all the funds available.

The amount allocated by the Commission may not in any circumstances exceed the amount requested. Moreover, the Commission reserves the right to award a grant lower than the amount requested by the applicant.

An organisation is not entitled to receive more than one grant from the Commission for the action covered by the selected project.

After approval by the Commission, a “grant contract”, a draft of which is reproduced at Annex VI, expressed in euros and specifying the conditions and the financing level, will be concluded between the Commission and the beneficiary. The originals of the finance contract must be signed and returned to the Commission immediately for signature. The Commission will be the last party to sign.

The payment methods are detailed in the draft contract (Article I.4), with a list of eligible and ineligible costs (Article II.14 of the general conditions and Article I.3 of the special conditions of the grant contract).

5. ELIGIBILITY CRITERIA

Applications which comply with the following criteria will be the subject of an in-depth evaluation.

5.1. Eligible organisations

Grant applications are eligible if they are presented by organisations having a legal status and established in one of the 27 Member States¹⁷.

6. EXCLUSION CRITERIA

Applicants must certify on their honour, by signing the application form, that they are not in one of the situations mentioned in Articles 93 and 94 of the Financial Regulation applicable to the general budget of the European Communities (Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002), which are listed below.

Applicants will be excluded from participating in this call for proposals if they are in one of the following situations:

- a) they are bankrupt or being wound up, are having their affairs administered by the courts, have entered into an arrangement with creditors, have suspended business activities, are the subject of proceedings concerning those matters, or are in any analogous situation arising from a similar procedure provided for in national legislation or regulations;
- b) they have been convicted of an offence concerning their professional conduct by a judgement which has the force of *res judicata*;
- c) they have committed serious professional misconduct recorded by any means that awarding authorities can justify;
- d) they have not fulfilled obligations relating to the payment of social security contributions or the payment of taxes in accordance with the legal provisions of the country in which they are established or with those of the country of the contracting authority or those of the country where the contract is to be performed;

¹⁷ Based on the organisation's registered place of business or its place of main activity.

- e) they have been the subject of a judgment which has the force of res judicata for fraud, corruption, involvement in a criminal organisation or any other illegal activity detrimental to the Communities' financial interests;
- f) following another procurement procedure or grant award procedure financed by the Community budget, they have been declared to be in serious breach of contract for failure to comply with their contractual obligations.

Applicants will not receive financial support if, during the grant allocation procedure:

- a) they are subject to a conflict of interests;
- b) they are guilty of misrepresentation in supplying the information required by the European Commission as a condition of participation in the grant award procedure, or fail to supply this information.

In accordance with Articles 93 to 96 of the Financial Regulation, administrative and financial penalties may be imposed on applicants who are guilty of misrepresentation or are found to have seriously failed to meet their contractual obligations under a previous contract award procedure.

To respect these provisions, the applicant and his partners must provide evidence that they are in none of the situations listed in Articles 93 and 94 of the Financial Regulation.

7. SELECTION CRITERIA

The selection criteria are designed to demonstrate the applicant's capacity to see the project through to a successful conclusion.

Applicants must provide evidence of stable and sufficient sources of funding to maintain the activity throughout the period during which the project is being carried out and/or grant-aided, as well as evidence of their financial participation. The applicant must also provide evidence of professional competencies, qualifications and/or experience relevant to the proposed project.

7.1. Technical capacity

Candidates must show that they have the operational (technical and management) capacity needed to complete the proposed action and provide evidence of their capacity to direct an activity corresponding to the dimension of the project for which the grant is requested. Particular attention will be devoted to the capacity for mobilising the public and to analyse of their contributions. The capacity to involve organisations from other EU countries would be an advantage.

Applicants must attach to the grant application a curriculum vitae for the project leader and for the personnel of their organisation who will actually do the work. They must also enclose a recent activity report .

7.2. Financial resources

In order to permit assessment of this criterion, applicants must submit with their application the following documents:

- annual accounts for the last complete financial year;
- the “financial identification” form (bank details) (Annex III), completed by the beneficiary and certified by the bank (with original signatures).

If, on the basis of the submitted documents, the Commission assesses that the financial capacity of the applicant is not sufficient, it may:

- reject the request for a Community grant;
- ask for further information;
- ask for the deposit of a guarantee;
- propose a grant agreement without a pre-financing payment.

8. AWARD CRITERIA

Commission Representations will evaluate eligible projects against four criteria:

- a) consistency – is the project's overall concept consistent with the:
 - i. objectives of Plan D?
 - ii. general and detailed objectives of the call (see point 2 above)
- b) quality – are the work programme and working methods of sufficient quality?
- c) feasibility – is the project feasible, based on the action plan?
- d) visibility – what is the likely effect of the project's actions to raise awareness?

9. ELIGIBLE COSTS

For all projects, the eligibility period for expenditure relating to the implementation of a project will be stipulated in the grant agreement and will, except as described in the next point, be no earlier than the signature of the agreement by the Commission.

A grant may be awarded for a project which has already begun only where the applicant can demonstrate the need to start the project before the agreement is signed. In such cases, expenditure eligible for financing may not have been incurred before responding to the call for proposals.

The eligibility period for expenditure will not exceed the time allowed under each type of action, and **may not go beyond**.

Only the categories of expenditure listed below are eligible, provided that they are properly accounted for and evaluated in accordance with the market conditions, and that they are identifiable and verifiable. **They must be direct costs** (i.e. generated directly by the project and indispensable for its implementation, having regard to the cost/benefit principle):

- **personnel costs** incurred exclusively for the purpose of implementing the project are eligible only where the accounting systems of the applicants in question can clearly isolate and demonstrate the percentage of staff time devoted to the implementation of the project within the period of expenditure eligibility, and therefore the percentage of personnel costs which can be attributed to the project;
- **travel / accommodation / subsistence costs** associated with the project. Organisations must use their own daily scales to calculate these costs. However, these may not exceed the maximum amounts set by the Commission¹⁸;
- **the cost of organising and running conferences and seminars** (rental of rooms, welcoming and reception services, interpretation, speaker fees);
- cost of **hire or depreciation of technical equipment and services** (only the depreciable element of durable goods can be considered);
- **information dissemination** costs (production, translation, distribution and dissemination costs, etc.);
- cost of **consumables and supplies**
- costs entailed by **other contracts awarded** by the beneficiary for the purposes of the project (also see Section 10);
- costs arising from **requirements imposed by the agreement**;
- **general costs** (or "**eligible indirect costs**": office supplies, sundry consumables, depreciation of computer equipment, etc.). These costs may be eligible if incurred by the beneficiary for the purpose of implementing the project, but **may not exceed 7% of total eligible direct expenditure**.

N.B.: indirect costs will not be eligible if the applicant already receives an operating grant from the Commission during the lifetime of the project.

10. NON-ELIGIBLE COSTS

Non-eligible expenditure

The following expenditure cannot be considered eligible **under any circumstances**:

- costs of invested capital;
- general provisions (e.g. for losses, possible future liabilities);
- debts;
- interest owed;
- doubtful debts;
- exchange losses;
- expenditure on luxuries;

¹⁸ Commission Decision C(2004) 1313 of 7 April 2004: General implementing provisions adopting the Guide to missions for officials and other servants of the European Commission.

- the production of material and publications for commercial purposes; however, monographs, books, journals, discs, CDs, CD ROMs and videos will be taken into consideration if they are an integral part of the project;
- VAT, unless the beneficiary proves that he cannot recover it;
- contributions in kind.

Contributions in kind

Part of the contribution from project sponsors to the project costs may be in kind. These contributions in kind must be included in the provisional budget under the "receipts" section, expressed as a financial equivalent of the services or materials provided, and for an identical amount in the "expenditure" section, but separately from the rest of the budget. In fact, they cannot be considered as eligible costs.

Contributions in kind refer in particular to the provision of durable capital goods, raw materials and unpaid voluntary work by a private individual or corporate body.

The amount declared by the beneficiary as contributions in kind must be valued either on the basis of objective factors or on the basis of official scales laid down by an independent authority or by an outside independent professional.

The cost of private charity work must be valued in accordance with the national rules regarding the calculation of hourly, daily or weekly labour costs.

Contributions in kind will not be accounted for as eligible costs but rather as an increase in the grant in terms of value or as a percentage of the eligible costs.

The Community contribution is subject to a ceiling relating to the total eligible cost (70% maximum of the total eligible cost), excluding the value of contributions in kind.

Subcontracting and calls for tender

Where the implementation of subsidised actions requires a subcontract or the launch of a call for tender, the beneficiaries of the grant must award this contract to the tender offering the best value for money, respecting the principles of transparency and equal treatment of potential contractors and ensuring there is no conflict of interests. None of the basic activities of the project may be subcontracted, et subcontracting must account for only a limited part of the project.

For all contracts, beneficiaries must keep evidence that the selection of subcontractors was competitive, involving at least three offers, unless it can be shown that only one supplier exists in a given market. Grants may only be awarded after a project's start date (given in the application) upon prior written approval from the Commission.

11. PUBLICITY

The Commission will publish the list of successful applicants (unless the publication of information is likely to endanger the successful applicant safety or harm his interests). The Commission will publish the following information in whatever form and on whatever medium it wishes, including the Internet:

- the name and address of each beneficiary;
- the subject of the grant;
- amount awarded and rate of funding.

12. PROCEDURE FOR THE SUBMISSION OF PROPOSALS

12.1. Publication

The text of the call for proposals, the annexes and, for information purposes, a copy of the standard agreement can be obtained from the Europa website at the following address:

http://europa.eu.int/comm/dgs/communication/grants/index_en.htm &

<http://xxxxxxx> (Website of the Representation)

12.2. Application form

Applications must be presented in one of the official languages of the EU.

This form can be downloaded from one of the above Internet addresses.

Only grant applications submitted on the application forms attached to this call for proposals and comprising all the necessary documents mentioned in Annex D will be considered.

Applications must be:

- typed; hand-written applications will not be accepted;
- duly dated, filled in and signed by the legal representative of the organisation;
- sent in quadruplicate (the original, which must be identified as such, plus three copies).

12.3. Submission of the application

Deadline for the submission of applications: 30 June 2007

Applications submitted after will not be considered.

Applications may be submitted in one of the following ways:

Proposals must be submitted on paper:

- by registered post to the following address, for which purposes the relevant date is to be the date of dispatch by post, as evidenced by the postmark or the registered delivery receipt issued by the postal services:

European Commission

EC Representation XXXXXXXX

- by hand delivery or courier service.

For security reasons, applications submitted personally or conveyed by a courier service can be presented only to the Commission's Representation xxxxxx, and envelopes must be marked "DG COMMUNICATION, EC Representation xxxxxxxx - Plan D Project". In the event of hand delivery, the submission date is the date of receipt. In the event of delivery by a courier service, the submission date is the date of receipt by the mail department.

Applications submitted by fax or e-mail will not be considered.

No modification of the application will be authorised after the submission of the application and its annexes. However, the Commission reserves the right to request any additional information needed for it to take a final decision on the award of financial support.

Applicants will be informed in writing when their application is received.

Only applications complying with the eligibility and exclusion criteria will be considered for the possible award of a grant.

Applicants whose applications are judged to be ineligible will be notified by mail, with an explanation as to why they were judged ineligible.

Tenderers will be informed, as soon as possible, of the decision taken by

the Commission on their grant application. No information will be released until the Commission's decision on project selection has been taken.

All selected applications will be subject to technical and financial analysis. In this connection the Commission may ask the applicant organisation for supplementary information, or possibly for guarantees.

Any applicant whose application for a Community grant is not accepted will be informed in writing.

12.4. Legal framework

- European Commission Communication dated 2 April 2008 - COM(2008) 158: "Debate Europe-building on the experience of Plan D for Democracy, Dialogue and Debate"
- European Commission Communication dated 13 October 2005 - COM(2005) 494: The Commission's contribution to the period of reflection and beyond: Plan D for Democracy, Dialogue and Debate
- **Information note from Vice President Wallström to the Commission – Plan D, Wider and deeper debate on Europe - SEC(2006) 1553, 24.11.2006.**
- OJ L 248, 16.9.2002 (Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002 on the Financial Regulation applicable to the general budget of the European Communities)
- OJ L 357, 31.12.2002 (Commission Regulation (EC, Euratom) No 2342/2002 of 23 December 2002 laying down detailed rules for the implementation of Council Regulation (EC, Euratom) No 1605/2002 on the Financial Regulation applicable to the general budget of the European Communities)

12.5. Contacts

The Commission department responsible for the implementation and management of the call for proposals is EC Representation XXXXXXXX

Additional information can be obtained by electronic mail or by fax, either at the electronic address xxxx@ec.europa.eu, or by fax number from ++ xx xx xx xx xx , indicating clearly the reference of this call for proposals.

Annexes:

Annex I: Application form (parts A and B)

Annex II: Budget form

Annex III: Financial identification form

Annex IV: Financial capacity form

Annex V: Legal entity form

Annex VI: Draft contract (for information)

Annex VII: Acknowledgement of receipt of the application

Annex VIII: Application checklist

BUDGETMÆSSIG KONSEKVENSANALYSE

Meddelelse fra Kommissionen: "Debate Europe" – udnyttelse af erfaringerne fra plan D for demokrati, dialog og debat

POLITIKOMRÅDE: MEDDELELSE

AKTIVITETER: SÆRLIGE AKTIVITETER I FORBINDELSE MED PRIORITEREDE EMNER, HERUNDER PRINCE

ARBEJDSPROGRAM FOR:
2008

1. BUDGETPOST OG BETEGNELSE

16.0304 - Særlige aktiviteter i forbindelse med prioriterede emner, herunder Prince

2. RETSGRUNDLAG

Opgaver, der følger af Kommissionens prærogativer på det institutionelle plan, jf. artikel 49, stk. 6, i Rådets forordning (EF, Euratom) nr. 1605/2002 af 25. juni 2002 om finansforordningen vedrørende De Europæiske Fællesskabers almindelige budget (EFT L 248 af 16.9.2002, s. 1), ændret ved forordning (EF) nr. 1995/2006 (EUT L 390 af 30.12.2006, s. 1).

3. SAMLEDE TAL FOR REGNSKABSÅRET (EUR)

■ 3.a - Løbende regnskabsår

	FB
Bevillinger ved regnskabsårets begyndelse (budget)	12 830 000
Overførsler	0
Yderligere bevillinger	0
Samlede bevillinger	12 830 000
Bevillinger, som allerede er sat til side gennem et andet arbejdsprogram	0
Disponibel saldo	12 830 000
Beløb til den foreslåede aktion	7 200 000¹⁹

■ 3.b – Overførsler

Ikke relevant

■ 3.c –Efterfølgende regnskabsår

Ikke relevant

4. BESKRIVELSE AF AKTIONEN

Debate Europe vil forlænge plan D i 2008 og 2009. Debate Europe vil sikre, at Kommissionens overordnede indsats for at fremme aktivt europæisk medborgerskab bliver en interinstitutionel indsats, der har sammenhæng med EU-institutionernes prioriteringer på det politiske område og inden for kommunikation, og som skaber kontakt til beslutningstagere på alle regeringsniveauer.

Der foreslås en strategi med to strenge og et budget på 7,2 mio. EUR:

- en central indkaldelse af forslag vedrørende medfinansiering af et overordnet tværnationalt projekt med et budget på 2 mio. EUR

¹⁹ Beløbet til foranstaltningen (7 200 000 EUR) henhører under bevillingerne på 2008-budgettet for budgetpost 16.0304 (Særlige aktiviteter i forbindelse med prioriterede emner, herunder Prince). Der anmodes derfor ikke om yderligere ressourcer.

Den detaljerede opdeling af dette beløb kan findes i Kommissionens afgørelse C(2008) 924 om det årlige arbejdsprogram for tilskud og kontrakter inden for kommunikation for 2008, vedtaget af Kommissionen den 12. marts 2008 (Tabel 2.6.2).

- decentrale indkaldelser og foranstaltninger til støtte for lokale projekter med et budget på 5,2 mio. EUR.

På paneuropæisk plan: Det vil eksplicit fremgå af specifikationerne for indkaldelsen af forslag, at der inden for rammerne af Debate Europe og under hensyntagen til erfaringerne fra den første række af tværnationale projekter vedrørende deltagelsesdemokrati, der blev medfinansieret under plan D, vil blive givet støtte til civilsamfundets initiativer, der vedrører tilrettelæggelse af borgerhøringer i hver enkelt medlemsstat, udarbejdelse af et fælles sæt konklusioner/forslag på europæisk plan og, på grundlag af denne fælles platform, inddragelse af borgerne i en dialog med de folkevalgte repræsentanter og europæiske politiske organisationer i partnerskab med europæiske politiske fonde.

På nationalt plan: Under hensyntagen til erfaringerne fra de civilsamfundsprojekter, der blev medfinansieret af Kommissionens Repræsentationer i en række medlemsstater, vil decentrale foranstaltninger, der er skræddersyet efter specifikke behov (f.eks. foranstaltninger rettet mod skoler og ungdomscentre, udstillinger, messer og festivaler, konferencer, seminarer, arrangementer med ngo'er osv.), blive medfinansieret inden for rammerne af Debate Europe. Disse foranstaltninger vil omfatte lokale indkaldelser af forslag og andre foranstaltninger, der er beskrevet i rammerne for Debate Europe (f.eks. internetdebatter, besøg af kommissionsmedlemmer, aktiviteter inden for rammerne af europæiske offentlige rum og pilotinformationsnetværk, inddragelse af lokalsamfundet gennem Europe Direct-kontaktcentre osv.).

5. BEREGNINGSMETODE

De 7,2 mio. EUR, der er afsat til Debate Europe, fordeles således:

- Som nævnt ovenfor vil DG COMM på centralt plan iværksætte en indkaldelse af forslag til en anslået værdi af 2 mio. EUR med henblik på at medfinansiere et overordnet tværnationalt projekt.

Desuden vil Repræsentationerne iværksætte decentrale indkaldelser af forslag til en anslået værdi af 3,1 mio. EUR. Der vil sandsynligvis blive en indkaldelse af forslag pr. medlemsstat med et gennemsnitligt budget på mellem 100 000 og 200 000 EUR.

Der er blevet foretaget skøn over disse tal på grundlag af tidligere erfaringer (indkaldelserne af forslag under plan D i 2007 beløb sig til 2,4 mio. EUR for 13 medlemsstater).

- For så vidt angår de resterende 2,1 mio. EUR, planlægger Repræsentationerne at iværksætte ca. 136 udbud (131 til en værdi af højst 60 000 EUR og 5 til en værdi af over 60 000 EUR) som supplement til allerede indgåede aftaler.

6. BETALINGSSKEMA (EUR)

Budgetpost 16.0304	2008	2009	2010	I alt
Forpligtelser	7 200 000	0	0	7 200 000
Betalinger	3 600 000	1 800 000	1 800 000	7 200 000